103D CONGRESS 2D SESSION

H. RES. 578

Amending the Rules of the House of Representatives to apply certain laws to the House of Representatives, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 7, 1994

Mr. Moakley submitted the following resolution; which was referred to the Committee on Rules

 $\begin{array}{c} \text{OCTOBER 7, 1994} \\ \text{Considered and agreed to pursuant to H. Res. 579} \end{array}$

RESOLUTION

Amending the Rules of the House of Representatives to apply certain laws to the House of Representatives, and for other purposes.

- 1 Resolved.
- 2 SECTION 1. APPLICATION OF CERTAIN LAWS TO THE
- 3 **HOUSE OF REPRESENTATIVES.**
- 4 The Rules of the House of Representatives are
- 5 amended by adding at the end the following new rule:

1	"RULE LII.
2	"APPLICATION OF CERTAIN LAWS.
3	"1. There is established an Office of Compliance
4	which shall have a Board of Directors consisting of 5 indi-
5	viduals appointed jointly by the Speaker and the minority
6	leader. Appointments of the first 5 members of the Board
7	of Directors shall be completed not later than 120 days
8	after the beginning of the One Hundred Fourth Congress.
9	"2. (a) The Office of Compliance shall carry out the
10	duties and functions set forth in sections 2 through 16
11	of House Resolution, One Hundred Third Congress,
12	including the issuance of regulations, to implement the re-
13	quirements of the following laws to the House of Rep-
14	resentatives:
15	"(1) The Fair Labor Standards Act of 1938
16	(29 U.S.C. 201 et seq.), effective at the beginning
17	of the second session of the One Hundred Fourth
18	Congress.
19	"(2) Title VII of the Civil Rights Act of 1964
20	(42 U.S.C. 2000e et seq.), effective at the beginning
21	of the second session of the One Hundred Fourth
22	Congress.
23	"(3) The Americans With Disabilities Act of
24	1990 (42 U.S.C. 12101 et seg.), effective at the be-

- ginning of the second session of the One Hundred Fourth Congress.
- "(4) The Age Discrimination in Employment Act of 1967 (29 U.S.C. 621 et seq.) (including remedies available to private employees), effective at the beginning of the second session of the One Hundred Fourth Congress.
 - "(5) Titles I and V of the Family and Medical Leave Act of 1993 (29 U.S.C. 2611 et seq.), effective at the beginning of the second session of the One Hundred Fourth Congress.
 - "(6) The Occupational Safety and Health Act of 1970 (other than section 19) (29 U.S.C. 651 et seq.) (subject to paragraph (c)), effective at the beginning of the One Hundred Fifth Congress.
 - "(7) Chapter 71 (relating to Federal labor management relations) of title 5, United States Code, effective at the beginning of the One Hundred Fifth Congress.
 - "(8) The Employee Polygraph Protection Act of 1988 (29 U.S.C. 2001 et seq.), effective at the beginning of the second session of the One Hundred Fourth Congress, except that this Act shall not apply to the United States Capitol Police.

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- 1 "(9) The Worker Adjustment and Retraining
- 2 Notification Act (29 U.S.C. 2101 et seq.), effective
- at the beginning of the second session of the One
- 4 Hundred Fourth Congress.
- 5 "(10) The Rehabilitation Act of 1973 (29)
- 6 U.S.C. 791), effective at the beginning of the second
- 7 session of the One Hundred Fourth Congress.
- 8 "(b) Any provision of Federal law shall, to the extent
- 9 that it relates to the terms and conditions of employment
- 10 (including hiring, promotion or demotion, salary and
- 11 wages, overtime compensation, benefits, work assignments
- 12 or reassignments, termination, protection from discrimina-
- 13 tion in personnel actions, health and safety of employees,
- 14 and family and medical leave) of employees apply to the
- 15 House in accordance with this rule.
- 16 "(c) The House shall comply with the Occupational
- 17 Safety and Health Act of 1970 as follows: If a citation
- 18 of a violation of such Act is received, action to abate the
- 19 violation shall take place as soon as possible, but no later
- 20 than the fiscal year following the fiscal year in which the
- 21 citation is issued, subject to the availability of funds ap-
- 22 propriated for that purpose after the receipt of the
- 23 citation.
- "3. (a)(1) The Chairperson of the Board of Directors
- 25 of the Office shall appoint, may establish the compensa-

- 1 tion of, and may terminate, subject to the approval of the
- 2 Board of Directors, an Executive Director (referred to in
- 3 this rule as the 'executive director'). The compensation of
- 4 the executive director may not exceed the compensation
- 5 for level V of the Executive Schedule under section 5316
- 6 of title 5, United States Code. The executive director shall
- 7 be an individual with training or expertise in the applica-
- 8 tion of the laws referred to in clause 2. The appointment
- 9 of the first executive director shall be completed no later
- 10 than 120 days after the initial appointment of the Board
- 11 of Directors.
- 12 "(2) The executive director may not be an individual
- 13 who holds or may have held the position of Member of
- 14 the House of Representatives or Senator. The executive
- 15 director may not be an individual who holds the position
- 16 of employee of the House or the Senate but the executive
- 17 director may be an individual who held such a position
- 18 at least 4 years before appointment as executive director.
- 19 The term of office of the executive director shall be a sin-
- 20 gle term of 5 years.
- "(b)(1)(A) No individual who engages in, or is other-
- 22 wise employed in, lobbying of the Congress and who is re-
- 23 quired under the Federal Regulation of Lobbying Act to
- 24 register with the Secretary of the Senate or the Clerk shall

- 1 be considered eligible for appointment to, or service on,
- 2 the Board of Directors.
- 3 "(B) No member of the Board of Directors may hold
- 4 or may have held the position of Member of the House
- 5 of Representatives or Senator, may hold the position of
- 6 employee of the House or Senate, or may have held such
- 7 a position within 4 years of the date of appointment.
- 8 "(2) If during a term of office a member of the Board
- 9 of Directors engages in an activity described in subpara-
- 10 graph (1)(A), such position shall be declared vacant and
- 11 a successor shall be selected in accordance with paragraph
- 12 (a)(1).
- 13 "(3) A vacancy in the Board of Directors shall be
- 14 filled in the manner in which the original appointment was
- 15 made.
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 (c) (1) Except as provided in subparagraph (2),
- 17 membership on the Board of Directors shall be for 5 years.
- 18 A member shall only be eligible for appointment for a sin-
- 19 gle term of office.
- 20 "(2) Of the members first appointed to the Board
- 21 of Directors—
- 22 "(A) 1 shall have a term of office of 3 years,
- 23 "(B) 2 shall have a term of office of 4 years,
- 24 and
- 25 "(C) 2 shall have a term of office of 5 years,

- 1 as designated at the time of appointment by the persons
- 2 specified in paragraph (a)(1).
- 3 "(3) Any member of the Board of Directors may be
- 4 removed from office by a majority decision of the appoint-
- 5 ing authorities described in paragraph (a)(1) and only
- 6 for—
- 7 "(A) disability that substantially prevents the
- 8 member from carrying out the duties of the member,
- 9 "(B) incompetence,
- 10 "(C) neglect of duty,
- 11 "(D) malfeasance, or
- 12 "(E) a felony or conduct involving moral turpi-
- tude.
- 14 "(d) The Chairperson of the Board of Directors shall
- 15 be appointed from the members of the Board of Directors
- 16 by the members of the Board.".
- 17 SEC. 2. DEFINITIONS.
- 18 As used in sections 2 through 16:
- 19 (1) The term "employee of the House" means
- any individual (other than a Member) whose pay is
- disbursed by the Director of Non-legislative and Fi-
- 22 nancial Services or any individual to whom super-
- vision and all other employee-related matters were
- transferred to the Sergeant at Arms pursuant to di-
- 25 rection of the Committee on Appropriations in

- House Report 103–517 of the One Hundred Third Congress, and such term includes an applicant for the position of employee and a former employee.
- 4 (2) The term "employing authority" means, 5 with respect to an employee, the Member of the 6 House of Representatives or elected officer of the 7 House of Representatives, or the Director of the 8 Congressional Budget Office, with the power to ap-9 point the employee.
 - (3) The term "Member of the House of Representatives" means a Representative in, or a Delegate or Resident Commissioner to, the Congress.
 - (4) The term "elected officer of the House of Representatives" means an elected officer of the House of Representatives (other than the Speaker and the Chaplain).
- 17 (5) The term "Office" refers to the Office of 18 Compliance established by rule LII of the Rules of 19 the House of Representatives.

20 SEC. 3. APPLICATION OF LAWS.

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- 21 (a) The laws set forth in clause 2 of rule LII of the
- 22 Rules of the House of Representatives shall apply, as pre-
- 23 scribed by that rule, to the House of Representatives.
- 24 (b) The laws referred to in rule LI of the Rules of
- 25 the House of Representatives which apply on December

- 1 31, 1994, to House employees shall continue to apply to
- 2 such employees until the effective date such laws are made
- 3 applicable in accordance with this resolution.
- 4 SEC. 4. ADMINISTRATIVE MATTERS RELATING TO THE
- 5 **OFFICE OF COMPLIANCE.**
- 6 (a)(1) Each member of the Board of Directors shall
- 7 be compensated at a rate equal to the daily equivalent of
- 8 the annual rate of basic pay prescribed for level V of the
- 9 Executive Schedule under section 5316 of title 5, United
- 10 States Code, for each day (including travel time) during
- 11 which such member is engaged in the performance of the
- 12 duties of the Board.
- 13 (2) Each member of the Board of Directors shall re-
- 14 ceive travel expenses, including per diem in lieu of subsist-
- 15 ence, at rates authorized for employees of agencies under
- 16 subchapter I of chapter 57 of title 5, United States Code,
- 17 for each day the member is engaged in the performance
- 18 of duties away from the home or regular place of business
- 19 of the member.
- 20 (b) The executive director may appoint and fix the
- 21 compensation of such staff, including hearing officers, as
- 22 are necessary to carry out this resolution.
- 23 (c) The executive director may, with the prior consent
- 24 of the Government department or agency concerned, use
- 25 the services of any such department or agency, including

- 1 the services of members or personnel of the General Ac-
- 2 counting Office Personnel Appeals Board.
- 3 (d) The executive director may procure the temporary
- 4 (not to exceed 1 year) or intermittent services of individual
- 5 consultants or organizations thereof.

6 SEC. 5. STUDY AND REGULATIONS.

- 7 (a) The Board of Directors shall conduct a study of
- 8 the manner in which the laws referred to in clause 2(a)
- 9 of rule LII of the Rules of the House of Representatives
- 10 should apply to the House of Representatives. The Board
- 11 of Directors shall complete such study and report the re-
- 12 sults to House of Representatives not later than 180 days
- 13 after the date of the first appointment of the first execu-
- 14 tive director.
- 15 (b) On an ongoing basis the Board of Directors—
- 16 (1) shall determine which of the laws referred
- to in clause 2(b) of rule LII of the Rules of the
- 18 House of Representatives should apply to the House
- of Representatives and if it should, the manner in
- which it should be made applicable;
- 21 (2) shall study the application to the House of
- provisions of Federal law referred to in paragraphs
- 23 (a) and (b) of clause 2 of rule LII of the Rules of
- the House of Representatives that are enacted after
- 25 the date of adoption of this resolution;

- 1 (3) may propose regulations with respect to 2 such application in accordance with subsection (c);
- 3 and
- 4 (4) may review the regulations in effect under 5 subsection (e)(1) and make such amendments as 6 may be appropriate in accordance with subsection 7 (c).
- 8 (c)(1)(A) Not later than 180 days after the date of
- 9 the completion of the study under subsection (a), the
- 10 Board of Directors shall, in accordance with section 553
- 11 of title 5, United States Code, propose regulations to im-
- 12 plement the requirements of the laws referred to in clause
- 13 2(a) of rule LII of the Rules of the House of Representa-
- 14 tives. The Board of Directors shall provide a period of at
- 15 least 30 days for comment on the proposed regulations.
- 16 (B) In addition to publishing a general notice of pro-
- 17 posed rulemaking under section 553(b) of title 5, United
- 18 States Code, the Board of Directors shall concurrently
- 19 submit such notice for publication in the Congressional
- 20 Record.
- (C) When proposing regulations under subparagraph
- 22 (A) to implement the requirements of a law referred to
- 23 in clause 2(a) of rule LII of the Rules of the House of
- 24 Representatives, the Board of Directors shall recommend
- 25 to the House of Representatives changes in or repeals of

- 1 existing law to accommodate the application of such law
- 2 to the House.
- 3 (D) The Board of Directors shall, in accordance with
- 4 such section 553, issue final regulations not later than 60
- 5 days after the end of the comment period on the proposed
- 6 regulations.
- 7 (2)(A) Not later than 180 days after the date of the
- 8 completion of the study or a determination under sub-
- 9 section (b), the Board of Directors shall, in accordance
- 10 with section 553 of title 5, United States Code, propose
- 11 regulations that specify which of the provisions of Federal
- 12 law considered in such study shall apply to the House of
- 13 Representatives. The Board of Directors shall provide a
- 14 period of at least 30 days for comment on the proposed
- 15 regulations.
- 16 (B) In addition to publishing a general notice of pro-
- 17 posed rulemaking under section 553(b) of title 5, United
- 18 States Code, the Board of Directors shall concurrently
- 19 submit such notice for publication in the Congressional
- 20 Record.
- (C) When proposing regulations under subparagraph
- 22 (A) specifying which of the provisions of Federal law re-
- 23 ferred to in clause 2(b) of rule LII of the Rules of the
- 24 House of Representatives shall apply to the House of Rep-
- 25 resentatives, the Board of Directors shall recommend to

- 1 the House of Representatives changes in or repeals of ex-
- 2 isting law to accommodate the application of such law to
- 3 the House.
- 4 (D) The Board of Directors shall, in accordance with
- 5 such section 553, issue final regulations not later than 60
- 6 days after the end of the comment period on the proposed
- 7 regulations.
- 8 (3) Regulations under paragraphs (1) and (2) shall
- 9 be consistent with the regulations issued by an agency of
- 10 the executive branch of the Federal Government under the
- 11 provision of law made applicable to the House of Rep-
- 12 resentatives, including portions relating to remedies.
- 13 (4) If a regulation is disapproved by a resolution con-
- 14 sidered under subsection (e), not later than 60 days after
- 15 the date of the disapproval, the Board of Directors shall
- 16 propose a new regulation to replace the regulation dis-
- 17 approved. The action of the Board of Directors under this
- 18 paragraph shall be in accordance with the applicable re-
- 19 quirements of this subsection.
- 20 (d) A final regulation issued under subsection (c)
- 21 shall be transmitted to the House of Representatives for
- 22 consideration under paragraph (e).
- 23 (e)(1) Subject to subsection (f), a final regulation
- 24 which is issued under subsection (c) shall take effect upon
- 25 the expiration of 60 days from the date the final regula-

- 1 tion is issued unless disapproved by the House of Rep-
- 2 resentatives by resolution.
- 3 (2) A resolution referred to in paragraph (1) may be
- 4 introduced in the House of Representatives within 5 legis-
- 5 lative days after the date on which the Board of Directors
- 6 issues the final regulation to which the resolution applies.
- 7 The matter after the resolving clause of the resolution
- 8 shall be as follows: "That the House of Representatives
- 9 disapproves the issuance of final regulations of the Office
- 10 of Compliance as issued on _____ (the blank
- 11 space being appropriately filled in).".
- 12 (3) A resolution referred to in paragraph (1) shall
- 13 be referred to the appropriate committee. If no resolution
- 14 is reported within 15 legislative days after the Board of
- 15 Directors issues final regulations under subsection
- 16 (c)(1)(D) or (c)(2)(D), the committee to which the resolu-
- 17 tion was referred shall be discharged from further consid-
- 18 eration of the first such resolution introduced and the res-
- 19 olution shall be placed on the appropriate calendar. Any
- 20 meeting of a committee on a resolution shall be open to
- 21 the public. Within 5 legislative days after the resolution
- 22 is reported or discharged, it shall be in order as a privi-
- 23 leged matter to move to proceed to its consideration and
- 24 such motion shall not be debatable. The resolution shall
- 25 be debatable for not to exceed 4 hours equally divided be-

- 1 tween proponents and opponents and it shall not be sub-
- 2 ject to amendment.
- 3 (f) Any meeting of the Board of Directors held in
- 4 connection with a study under subsection (a) or (b) shall
- 5 be open to the public. Any meeting of the Board of Direc-
- 6 tors in connection with a regulation under subsection (c)
- 7 shall be open to the public.

8 SEC. 6. OTHER FUNCTIONS.

- 9 (a) The executive director shall adopt rules governing
- 10 the procedures of the Office, subject to the approval of
- 11 the Board of Directors, including the procedures of hear-
- 12 ing boards, which shall be submitted for publication in the
- 13 Congressional Record. The rules may be amended in the
- 14 same manner. The executive director may consult with the
- 15 Chairman of the Administrative Conference of the United
- 16 States and the General Counsel of the House of Rep-
- 17 resentatives on the adoption of rules.
- 18 (b) The executive director shall have authority to con-
- 19 duct such investigations as the executive director requires
- 20 to implement sections 7 through 10.
- 21 (c) The Office shall—
- 22 (1) carry out a program of education for Mem-
- bers of the House of Representatives and other em-
- 24 ploying authorities of the House of Representatives
- respecting the laws made applicable to them and a

- program to inform individuals of their rights under laws applicable to the House of Representatives and under sections 7 through 10,
 - (2) in carrying out the program under paragraph (1), distribute the telephone number and address of the Office, procedures for action under sections 7 through 10, and any other information the executive director deems appropriate for distribution, distribute such information to Members and other employing authorities of the House in a manner suitable for posting, provide such information to new employees of the House, distribute such information to the residences of employees of the House, and conduct seminars and other activities designed to educate employers and employees in such information.
 - (3) compile and publish statistics on the use of the Office by employees of the House, including the number and type of contacts made with the Office, on the reason for such contacts, on the number of employees who initiated proceedings with the Office under sections 7 through 10 and the result of such proceedings, and on the number of employees who filed a complaint under section 10, the basis for the

- 1 complaint, and the action taken on the complaint, 2 and (4) within 180 days of the initial appointment 3 of the executive director and in conjunction with the Clerk, develop a system for the collection of demo-6 graphic data respecting the composition of employ-7 ees of the House, including race, sex, and wages, and a system for the collection of information on 8 9 employment practices, including family leave and 10 flexible work hours, in House offices. 11 (d) Within one year of the date the system referred to in subsection (c)(4) is developed and annually thereafter, the Board of Directors shall submit to the House of Representatives a report on the information collected under such system. Each report after the first report shall contain a comparison and evaluation of data contained in 16 the previous report. 17 SEC. 7. PROCEDURE FOR CONSIDERATION OF ALLEGED 19 VIOLATIONS. 20 The procedure for consideration of alleged violations of laws made applicable to the House of Representatives 21 under this rule consists of 3 steps as follows:
- 23 (1) Step I, counseling, as set forth in section 8.
- 24 (2) Step II, mediation, as set forth in section
- 25 9.

- 1 (3) Step III, formal complaint and hearing by
- a hearing board, as set forth in section 10.

3 SEC. 8. STEP I: COUNSELING.

- 4 (a) An employee of the House alleging a violation of
- 5 a law made applicable to the House of Representatives
- 6 under rule LII of the Rules of the House of Representa-
- 7 tives may request counseling through the Office. The Of-
- 8 fice shall provide the employee with all relevant informa-
- 9 tion with respect to the rights of the employee. A request
- 10 for counseling shall be made not later than 180 days after
- 11 the alleged violation forming the basis of the request for
- 12 counseling occurred.
- 13 (b) The period for counseling shall be 30 days unless
- 14 the employee and the Office agree to reduce the period.
- 15 The period shall begin on the date the request for counsel-
- 16 ing is received.

17 SEC. 9. STEP II: MEDIATION.

- 18 (a) Not later than 15 days after the end of the coun-
- 19 seling period under section 8, the employee who alleged
- 20 a violation of a law made applicable to the House of Rep-
- 21 resentatives under rule LII of the Rules of the House of
- 22 Representatives may file a request for mediation with the
- 23 Office. Mediation—
- 24 (1) may include the Office, the employee, the
- employing authority, and individuals who are rec-

- ommended by organizations composed primarily of
- 2 individuals experienced in adjudicating or arbitrating
- 3 personnel matters, and
- 4 (2) shall be a process involving meetings with 5 the parties separately or jointly for the purpose of 6 resolving the dispute between the employee and the 7 employing authority.
- 8 (b) The mediation period shall be 30 days beginning
- 9 on the date the request for mediation is received and may
- 10 be extended for an additional 30 days at the discretion
- 11 of the Office. The Office shall notify the employee and
- 12 the head of the employing authority when the mediation
- 13 period has ended.

14 SEC. 10. STEP III: FORMAL COMPLAINT AND HEARING.

- 15 (a) Not later than 30 days after receipt by the em-
- 16 ployee of the House of notice from the Office of the end
- 17 of the mediation period under section 9, the employee of
- 18 the House may file a formal complaint with the Office
- 19 against the head of the employing authority involved. No
- 20 complaint may be filed unless the employee has made a
- 21 timely request for counseling and has completed the proce-
- 22 dures set forth in sections 8 and 9.
- 23 (b) A board of 3 independent hearing officers (herein-
- 24 after in this resolution referred to as a "hearing board"),
- 25 who are not Members, officers, or employees of the House,

- 1 chosen by the executive director (one of whom shall be
- 2 designated by the executive director as the presiding hear-
- 3 ing officer) shall be assigned to consider each complaint
- 4 filed under subsection (a). The executive director shall ap-
- 5 point hearing officers from candidates who are rec-
- 6 ommended by the Federal Mediation and Conciliation
- 7 Service or the Administrative Conference of the United
- 8 States. A hearing board shall act by majority vote.
- 9 (c) Prior to a hearing under subsection (d), a hearing
- 10 board may dismiss any claim that it finds to be frivolous.
- 11 (d) A hearing shall be conducted—
- 12 (1) in closed session on the record by a hearing
- board; and
- 14 (2) no later than 30 days after filing of the
- complaint under subsection (a), except that the Of-
- fice may, for good cause, extend up to an additional
- 17 60 days the time for conducting a hearing.
- 18 (e) Reasonable prehearing discovery may be per-
- 19 mitted at the discretion of the hearing board.
- 20 (f)(1) A hearing board may authorize subpoenas,
- 21 which shall be issued by the presiding hearing officer on
- 22 behalf of the hearing board under the seal of the House
- 23 of Representatives for the attendance of witnesses at pro-
- 24 ceedings of the hearing board and for the production of
- 25 correspondence, books, papers, documents, and other

- 1 records. The attendance of witnesses and the production
- 2 of evidence may be required from any place within the
- 3 United States.
- 4 (2) If a person refuses to obey a subpoena issued
- 5 under paragraph (1), the hearing board may report the
- 6 refusal to the Committee on Rules which may take any
- 7 action it deems appropriate, which shall be authorized by
- 8 the chairman and ranking minority member acting jointly.
- 9 Such action may include—
- 10 (A) a referral to the Committee on Standards
- of Official Conduct if the refusal is by a current
- Member of the House of Representatives or officer
- or employee of the House of Representatives, or
- 14 (B) a report to the House of Representatives of
- a resolution to certify a contempt pursuant to sec-
- tions 102 and 104 of the Joint Resolution of June
- 17 22, 1938 (2 U.S.C. 192, 194) if the failure is by
- someone other than a current Member of the House
- of Representatives or officer or employee of the
- House of Representatives.
- 21 (3) The subpoenas of the hearing board shall be
- 22 served in the manner provided for subpoenas issued by
- 23 a United States district court under the Federal Rules of
- 24 Civil Procedure for the United States district courts.

- 1 (4) All process of any court to which application is
- 2 to be made under paragraph (2) may be served in the judi-
- 3 cial district in which the person required to be served re-
- 4 sides or may be found.
- 5 (5) The hearing board is an agency of the United
- 6 States for the purpose of part V of title 18, United States
- 7 Code (relating to immunity of witnesses).
- 8 (g) As expeditiously as possible, but in no case more
- 9 than 45 days after the conclusion of the hearing, the hear-
- 10 ing board shall make a decision in the matter for which
- 11 the hearing was held. The decision of the hearing board
- 12 shall be transmitted by the Office to the employee of the
- 13 House and the employing authority. The decision shall
- 14 state the issues raised by the complaint, describe the evi-
- 15 dence in the record, and contain a determination as to
- 16 whether a violation of a law made applicable to the House
- 17 of Representatives under this rule has occurred. Any deci-
- 18 sion of the hearing board shall contain a written statement
- 19 of the reasons for the hearing board's decision. A final
- 20 decision of the hearing board shall be made available to
- 21 the public by the Office.
- (h) If the decision of the hearing board under sub-
- 23 section (g) is that a violation of a law made applicable
- 24 to the House of Representatives under rule LII of the
- 25 Rules of the House of Representatives, it shall order the

- 1 remedies under such law as made applicable to the House
- 2 of Representatives under that rule, except that no Member
- 3 of the House of Representatives or any other head of an
- 4 employing authority, or agent of such a Member shall be
- 5 personally liable for the payment of compensation. The
- 6 hearing board shall have no authority to award punitive
- 7 damages.
- 8 (i)(1) A House employee or an employing authority
- 9 may request the Board of Directors to review a decision
- 10 of the hearing board under subsection (g) (including a de-
- 11 cision after a remand under paragraph (2)(A)). Such a
- 12 request shall be made within 30 days of the date of the
- 13 decision of the hearing board. Review by the Board of Di-
- 14 rectors shall be based on the record of the hearing board.
- 15 (2) The Board of Directors shall issue a decision not
- 16 later than 60 days after the date of the request under
- 17 paragraph (1). The decision of the Board of Directors
- 18 may—
- 19 (A) remand to the hearing board the matter be-
- fore the Board of Directors for the purpose of
- 21 supplementing the record or for further consider-
- 22 ation:
- 23 (B) reverse the decision of the hearing board
- and enter a new decision and order in accordance
- with subsection (h); or

- 1 (C) direct that the decision and order of the
- 2 hearing board be considered as the final decision.
- 3 (j) There shall be established in the House of Rep-
- 4 resentatives a fund from which compensation (including
- 5 attorney's fees) may be paid in accordance with an order
- 6 under subsection (h) or (i). From the outset of any pro-
- 7 ceeding in which compensation may be paid from a fund
- 8 of the House of Representatives, the General Counsel of
- 9 the House of Representatives may provide the respondent
- 10 with representation.

11 SEC. 11. RESOLUTION OF COMPLAINT.

- 12 If, after a formal complaint is filed under section 10,
- 13 the employee and the employing authority resolve the is-
- 14 sues involved, the employee may withdraw the complaint
- 15 or the parties may enter into a written agreement, subject
- 16 to the approval of the executive director.

17 SEC. 12. PROHIBITION OF INTIMIDATION.

- Any intimidation of, or reprisal against, any employee
- 19 of the House by any Member, officer, or employee of the
- 20 House of Representatives because of the exercise of a right
- 21 under this resolution constitutes an unlawful employment
- 22 practice, which may be remedied in the same manner
- 23 under this resolution as is a violation of a law made appli-
- 24 cable to the House of Representatives under rule LII of
- 25 the Rules of the House of Representatives.

SEC. 13. CONFIDENTIALITY.

- 2 (a) All counseling shall be strictly confidential except
- 3 that the Office and the employee may agree to notify the
- 4 head of the employing authority of the allegations.
- 5 (b) All mediation shall be strictly confidential.
- 6 (c) Except as provided in subsection (d), the hearings
- 7 and deliberations of the hearing board shall be confiden-
- 8 tial.
- 9 (d) At the discretion of the executive director, the ex-
- 10 ecutive director may provide to the Committee on Stand-
- 11 ards of Official Conduct access to the records of the hear-
- 12 ings and decisions of the hearing boards, including all
- 13 written and oral testimony in the possession of the hearing
- 14 boards, concerning a decision under section 10(g). The ex-
- 15 ecutive director shall not provide such access until the ex-
- 16 ecutive director has consulted with the individual filing the
- 17 complaint at issue in the hearing, and until the hearing
- 18 board has issued the decision.
- 19 (e) The executive director shall coordinate the pro-
- 20 ceedings with the Committee on Standards of Official
- 21 Conduct to ensure effectiveness, to avoid duplication, and
- 22 to prevent penalizing cooperation by respondents in their
- 23 respective proceedings.

1	SEC. 14. POLITICAL AFFILIATION AND PLACE OF RESI-
2	DENCE.
3	(a) It shall not be a violation of a law made applicable
4	to the House of Representatives under rule LII of the
5	Rules of the House of Representatives to consider the—
6	(1) party affiliation,
7	(2) domicile, or
8	(3) political compatibility with the employing
9	authority,
10	of an employee of the House with respect to employment
11	decisions.
12	(b) For purposes of subsection (a), the term "em-
13	ployee" means—
14	(1) an employee on the staff of the House of
15	Representatives leadership,
16	(2) an employee on the staff of a committee or
17	subcommittee,
18	(3) an employee on the staff of a Member of
19	the House of Representatives,
20	(4) an officer or employee of the House of Rep-
21	resentatives elected by the House of Representatives
22	or appointed by a Member of the House of Rep-
23	resentatives, other than those described in para-
24	graphs (1) through (3), or

1	(5) an applicant for a position that is to be oc-
2	cupied by an individual described in paragraphs (1)
3	through (4).
4	SEC. 15. EXCLUSIVITY OF PROCEDURES AND REMEDIES.
5	The procedures and remedies under rule LII of the
6	Rules of the House of Representatives are exclusive except
7	to the extent that the Rules of the House of Representa-
8	tives and the rules of the Committee on Standards of Offi-
9	cial Conduct provide for additional procedures and rem-
10	edies.
11	SEC. 16. STUDY.
12	(a) The Office shall conduct a study—
13	(1) of the ways that access by the public to in-
14	formation held by the House of Representatives may
15	be improved and streamlined, and of the application
16	of section 552 of title 5, United States Code to the
17	House of Representatives; and
18	(2) of the application of the requirement of sec-
19	tion 552a of title 5, United States Code, to the
20	House of Representatives.
21	(b) The study conducted under subsection (a) shall
22	examine—
23	(1) information that is currently made available
24	under such section 552 by Federal agencies and not
25	by the House of Representatives:

1	(2) information held by the nonlegislative of-
2	fices of the House of Representatives, including—
3	(A) the Director of Non-legislative and Fi-
4	nancial Services,
5	(B) the Clerk,
6	(C) the Inspector General,
7	(D) the Sergeant at Arms,
8	(E) the Doorkeeper,
9	(F) the United States Capitol Police, and
10	(G) the House Commission on Congres-
11	sional Mailing Standards;
12	(3) financial expenditure information of the
13	House of Representatives; and
14	(4) provisions for judicial review of denial of ac-
15	cess to information held by the House of Represent-
16	atives.
17	(c) The Office shall conduct the study prescribed by
18	subsection (a) and report the results of the study to the
19	House of Representatives not later than one year after the
20	date of the initial appointment of the Board of Directors.
21	SEC. 17. EFFECTIVE DATE AND TRANSITION RULES.
22	(a) The amendments made by section 1 shall take
23	effect on November 1, 1994.
24	(b) Effective at the beginning of the second session
25	of the One Hundred Fourth Congress, rule LI of the Rules

- 1 of the House of Representatives is repealed and rule LII
- 2 of such Rules is redesignated as rule LI and all references
- 3 to rule LII in sections 2 through 16 of this resolution are
- 4 deemed to be references to rule LI of such Rules.
- 5 (c) Notwithstanding subsection (b), until the begin-
- 6 ning of the second session of the One Hundred Fourth
- 7 Congress, the functions under rule LI of the Rules of the
- 8 House of Representatives that are the responsibility of the
- 9 Office of Fair Employment Practices shall continue to be
- 10 the responsibility of that Office.
- 11 (d) Any formal complaint filed under rule LI of the
- 12 Rules of the House of Representatives before the close of
- 13 the first session of the One Hundred Fourth Congress
- 14 which has not been finally disposed of shall be transferred
- 15 to the Office of Compliance for completion of all pending
- 16 proceedings relating to that complaint. The Office of Com-
- 17 pliance may make regulations to provide for the orderly
- 18 transfer and disposition of such complaints.
- 19 (e) In appointing staff under section 4(b), the execu-
- 20 tive director should give full consideration to employees
- 21 of the Office of Fair Employment Practices.
- 22 (f) Sections 1 through 16 and subsections (a) through
- 23 (e) of this section shall have no force or effect upon the
- 24 enactment by the One Hundred Third Congress of the
- 25 Congressional Accountability Act, whether by enactment

- 1 of the bill H.R. 4822, by incorporation of the text of that
- 2 bill in another measure, or otherwise.
- 3 SEC. 18. The chairman and ranking minority member
- 4 of the Committee on House Administration, acting jointly,
- 5 shall study and report recommendations to the Speaker
- 6 and minority leader, no later than January 3, 1995, for
- 7 changes in House rule LII to be adopted by the House
- 8 to reconcile such rule with the existing jurisdiction of the
- 9 Committee on House Administration.
- 10 SEC. 19. The General Counsel of the House shall con-
- 11 duct a study to be submitted to the Speaker, minority
- 12 leader, and the chairmen and ranking minority members
- 13 of the Committees on House Administration and Rules no
- 14 later than January 3, 1995, on further changes in House
- 15 rules to provide to employees of the House (as defined in
- 16 section 2) the ability to bring a civil action in Federal dis-
- 17 trict court against an employing authority (as defined in
- 18 section 2) for an alleged violation under Federal law to
- 19 the extent that such violation relates to the terms and con-
- 20 ditions of employment, until the statutory provisions con-
- 21 tained in H.R. 4822, as passed by the House, are enacted.

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